

Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 IO-14 ISO-00 ACDE-00 AEC-11 CIAE-00

H-03 INR-11 L-03 NSAE-00 OIC-04 OMB-01 PA-04 PM-07

PRS-01 SAJ-01 SAM-01 SP-03 SS-20 USIA-15 TRSE-00

RSC-01 NSC-07 DODE-00 DRC-01 NEA-14 /167 W

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P R 271729Z AUG 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4658

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

USMISSION NATO BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

USMISSION IAEA VIENNA

USDEL MBFR VIENNA

USMISSION GENEVA

S E C R E T SECTION 01 OF 02 BONN 13574

GENEVA FOR CSCE DEL

E.O. 11652: GDS

TAGS: PARM, GW, US

SUBJECT: VISIT OF FRG DISARMAMENT COMMISSIONER TO
WASHINGTON

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REF: STATE 178882

BEGIN SUMMARY: DURING HIS FORTHCOMING VISIT TO WASHINGTON, FRG DISARMAMENT COMMISSIONER ROTH WILL FOCUS HIS DISCUSSIONS ON THE POSSIBLE INTRODUCTION OF OPTION III INTO THE MBFR NEGOTIATIONS, THE FRG UNDERSTANDING OF THE JUNE MOSCOW SUMMIT, TIMING FACTORS BETWEEN SALT AND MBFR AS PERCEIVED BY THE USG, AND THE URGENT REQUIREMENT FOR A WORLDWIDE NPT REGIME. END SUMMARY.

1. EMBOFF MET AUGUST 27 WITH FRG DISARMAMENT COMMISSIONER ROTH TO DISCUSS HIS FORTHCOMING TRIP TO WASHINGTON (REFTEL). WHILE ROTH BROKE NO NEW GROUND IN FRG POLICY DEPARTURES, HE OUTLINED SOME PARTICULAR CONCERNS WHICH HE INTENDS TO RAISE WHILE IN WASHINGTON.

2. MBFR: ROTH EXPLAINED THAT FOREIGN MINISTER GENSCHER AND DEFENSE MINISTER LEBER WOULD MEET WITH CHANCELLOR SCHMIDT ON SEPT 9 FOR A DISCUSSION DEVOTED EXCLUSIVELY TO MBFR ISSUES. ROTH SAID THE MEETING WOULD NOT BE A DECISION TAKING SESSION BUT RATHER WOULD CONCERN LONG-RANGE POLICY ISSUES. DEPENDING UPON THE OUTCOME OF ROTH'S DISCUSSIONS IN WASHINGTON AND THE SEPT 9 MEETING WITH THE CHANCELLOR, THE GERMAN NATIONAL SECURITY COUNCIL MAY TAKE DECISIONS AS REQUIRED AT THE END OF SEPTEMBER OR THE BEGINNING OF OCTOBER. A THREE-PART BACKGROUND PAPER HAS BEEN PREPARED FOR THE SEPT 9 MEETING, BUT THE FINAL SECTION CONCERNING FUTURE MBFR DEVELOPMENTS WILL NOT BE COMPLETED UNTIL SUCH TIME AS THE GERMANS KNOW MORE ABOUT WASHINGTON THINKING.

3. THE PRINCIPAL MBFR PROBLEM THAT ROTH WANTS TO DISCUSS CONCERNS OPTION III. HE SAID HE IS AWARE THAT WASHINGTON HAS NOT YET TAKEN ANY FINAL DECISION ON THIS MATTER. NEVERTHELESS, IT IS IMPORTANT FOR THE FRG TO GAUGE WHERE THE USG MAY BE TENDING ON THE ISSUE. ROTH CAN BE EXPECTED TO PRESS USG OFFICIALS FOR INFORMATION ABOUT CURRENT STUDIES ON THE INTRODUCTION OF OPTION III.

4. ROTH SAID ONE PROBLEM FLAGGED FOR CHANCELLOR SCHMIDT IN THE FRG BACKGROUND PAPER CONCERNS THE POSSIBLE DANGER

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TO THE ALLIANCE OF THE EASTERN PROPOSAL FOR SYMBOLIC REDUCTIONS OF ALL PARTICIPANTS FROM THE OUTSET. IN VIEW OF THE POSSIBLE SERIOUS IMPLICATIONS FOR THE ALLIANCE, ROTH FEELS THAT HE CAN HAVE A USEFUL EXCHANGE IN WASHINGTON ON THIS ISSUE.

5. ANOTHER ITEM ROTH INTENDS TO TAKE UP CONCERNS THE POSSIBILITY OF SMALLER SCALE FIRST PHASE REDUCTIONS.

ROTH BELIEVES THIS COULD POSSIBLY BE A SOUND APPROACH FOR FURTHER ALLIANCE CONSIDERATION.

6. ROTH ALSO INTENDS TO DISCUSS SUCH CURRENT BUSINESS ITEMS AS DEFINITION OF LAND FORCES, REVISED DATA, AND THE COLLECTIVE FORM OF THE NO INCREASE COMMITMENT. HOWEVER, HE ASSIGNS LESSER IMPORTANCE TO THESE ISSUES, AND PLANS TO CONCENTRATE ON OPTION III. AT THE CONCLUSION OF THE MEETING WITH EMBOFF, ROTH SAID (WITH A SMILE) THAT HE INTENDS TO RAISE THE QUESTION OF ANOTHER TRILATERAL.

7. SALT: ROTH DOES NOT EXPECT TO OBTAIN MUCH ADDITIONAL

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USDEL MBFR VIENNA
USMISSION GENEVA

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INFORMATION ON SALT SINCE HE REALIZES THE USG IS STILL
WORKING ON ITS POSITION. WHAT HE PLANS TO FOCUS ON IS
WHETHER THE FRG PROPERLY UNDERSTANDS WHAT HAPPENED IN
MOSCOW AT THE LAST SUMMIT. HE WILL ASK USG OFFICIALS TO
CONFIRM HIS UNDERSTANDING OF THE SUMMIT. HE REFERRED
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SPECIFICALLY TO THE INTERACTION BETWEEN THE THRESHOLD
TEST BAN AND MIRV DEVELOPMENT.

8. ROTH IS PARTICULARLY INTERESTED IN LEARNING WHETHER
THE GOALS OF SALT I HAVE BEEN PARTIALLY ACHIEVED. HE
ASKED WHETHER SOVIET STRATEGIC ARMS PROGRAMS HAVE IN FACT
BEEN SLOWED DOWN BY THE AGREEMENT. ALSO, HE WOULD LIKE
ADDITIONAL INFORMATION ABOUT WHAT SECRETARY KISSINGER
MEANT BY HIS STATEMENT THAT THE NEXT 18 MONTHS WILL BE
CRITICAL FOR THE NEGOTIATION OF A NEW AGREEMENT. ROTH
WOULD ALSO LIKE TO KNOW MORE ABOUT WHY A 10-YEAR TIME
FRAME IS NOW ENVISAGED.

9. DURING HIS MEETING WITH COUNSELOR SONNENFELDT, ROTH
CAN BE EXPECTED TO DISCUSS THE TIMING FACTORS BETWEEN
SALT AND MBFR. HE IS INTERESTED IN LEARNING HOW THE USG
VIEWS THE RELATIONSHIP BETWEEN THE TWO NEGOTIATIONS AND
WE ARE TRYING TO HARMONIZE OUR POSITIONS IN BOTH.
ROTH POINTED OUT THE IMPORTANCE OF THE TIMING FACTORS TO
THE FRG. HE SAID THE FRG MUST ENSURE THAT A PROSPECTIVE
MBFR AGREEMENT DOES NOT PRECLUDE THE "EUROPEAN OPTION"
BY HAVING AN ADVERSE IMPACT ON FUTURE EUROPEAN DEFENSE
COOPERATION. HE ALSO REFERRED TO THE IMPACT WHICH AN
AGREEMENT COULD HAVE ON THE PROPOSED RESTRUCTURING OF
THE BUNDESWEHR. ROTH IS CONCERNED THE BUNDESWEHR MIGHT
BE REQUIRED TO TAKE ADDITIONAL REDUCTIONS BESIDES THE
30,000 STANDBY READINESS FORCE CUT IN THE ACTIVE FORCE
LEVEL NOW SCHEDULED TO TAKE PLACE IN 1977-78.

10. ROTH ALSO INTENDS TO INFORM THE USG OF CURRENT FRG
THINKING ON THE FBS ISSUE. HE CHARACTERIZED THE GERMAN
POSITION AS MORE "RELAXED". ROTH SEES NO EUROPEAN
PRESSURE ON THE USG NOW ON THE FBS ISSUE, BELIEVING THAT

THE WEST IS IN RELATIVELY GOOD SHAPE. HE CAN BE EXPECTED TO ASK WHETHER THE NEW APPROACH IN SALT II HAS CAUSED ANY CHANGE IN THE USG POSITION ON THE FBS ISSUE.

11. NPT: ROTH WILL BE DISCUSSING THE POLITICAL POLICY ISSUES OF THE NPT WHILE RANDERMANN OF THE GERMAN FOREIGN OFFICE WILL DISCUSS THE TECHNOLOGICAL/ECONOMIC ASPECTS OF THE TREATY. ROTH VOICED SKEPTICISM THAT IT
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WILL BE POSSIBLE TO OBTAIN EFFECTIVE INTERNATIONAL CONTROL OF PNE'S AS A RESULT OF THE INDIAN TEST. HE SAID THE INDIAN TEST HAS MADE IT CLEAR THAT A WORLD-WIDE NPT REGIME IS NOW AN URGENT REQUIREMENT. THE DILEMMA IS HOW TO MAKE IT ATTRACTIVE FOR THE "NEAR NUCLEAR COUNTRIES" WHILE AT THE SAME TIME REQUIRING THAT THE NPT BE MADE MORE RESTRICTIVE FROM A SAFEGUARDS STANDPOINT. ROTH WILL ASK HOW THE USG PRESENTLY FORESEES PRACTICAL APPLICATIONS OF PNE'S. ROTH MENTIONED THE POSSIBLE ELIMINATION OF ARTICLE 5 FROM THE TREATY.

12. ROTH IS INTERESTED IN THE US EVALUATION OF THE UPCOMING NPT REVIEW CONFERENCE. HE EMPHASIZED AGAIN THE FRG DESIRE TO PARTICIPATE IN THE CONFERENCE AS WELL AS IN THE THIRD PREPCOM SESSION SCHEDULED FOR NEXT FEBRUARY HE BELIEVES THE SOVIETS PUSHED FOR THE CCD ENLARGEMENT TO BECOME EFFECTIVE ON JANUARY 1 TO ENABLE THE GDR TO QUALIFY FOR PARTICIPATION IN THE PREPCOM.

13. ROTH WILL ALSO RAISE THE ITALIAN PROBLEM VIS-A-VIS THE NPT AND VERIFICATION AGREEMENT. HE NOTED THE NETHERLANDS HAS NOW RATIFIED BOTH DOCUMENTS, AND A MEETING WITH THE DUTCH IS SCHEDULED FOR SEPTEMBER 6 TO DISCUSS HOW THE EC COUNTRIES MIGHT PROCEED AT THIS POINT. ROTH WILL RAISE THE QUESTION WHY THE VERIFICATION AGREEMENT MUST ENTER INTO FORCE BEFORE THE FRG DEPOSITS ITS INSTRUMENTS OF RATIFICATION ON THE NPT. HE NOTED THE BRITISH BELIEVE SUCH INSTRUMENTS CAN BE DEPOSITED PRIOR TO THE VERIFICATION AGREEMENT COMING INTO FORCE, WITH THE HOPE THAT IT WOULD THEN BECOME EFFECTIVE WITHIN 18 MONTHS OF THE DATE OF DEPOSIT OF THE INSTRUMENTS OF RATIFICATION. ROTH STATED HE DOES NOT AGREE WITH THE BRITISH POSITION ON THIS ISSUE.
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